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2	NATIONAL INDIAN GAMING COMMISSION
3	CLASS II CLASSIFICATION STANDARDS
4	GOVERNMENT-TO-GOVERNMENT CONSULTATION MEETING
5	WITH THE CITIZEN POTAWATOMI NATION
6	
7	HELD IN OKLAHOMA CITY, OKLAHOMA
8	ON AUGUST 8, 2006
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24	REPORTED BY: TRENA K. BLOYE, CSR
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	NIGC CONSULTATION - CITIZEN POTAWATOMI NATION
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1	APPEARANCES
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4 N	IATIONAL INDIAN GAMING COMMISSION:
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6	Philip N. Hogen, Chairman
7	Cloyce "Chuck" V. Choney, Commissioner
8	Natalie Hemlock, Special Assistant to the
9	Commission
10	Penny Coleman, Acting General Counsel
11	Michael Gross, Senior Attorney
12	John R. Hay, Staff Attorney
13	Joseph M. Valandra, Chief of Staff
14	Tim Harper, Region Chief, Region V
15	Marcy Pate Olber, Senior Field Investigator
16	Jeanette Ross, Field Investigator

19	ON BEHALF OF THE CITIZEN POTAWATOMI NATION:
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21	John A. Barrett, Chairman
22	Jason Greenwalt
23	Steve Degraffenreid
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1	COMMISSIONER CHONEY: Welcome to
2	this Class II standards consultation. For
3	your information, these proceedings are being
4	recorded and they will be made a matter of
5	public record. A transcript will be made, and
6	in addition, we will be putting the meeting on
7	our website.
8	And also, the transcripts will be
9	available upon your request, and also they
10	will be available to anyone who requests them,
11	since this is a matter of public record.
12	And for the record, I would like

to introduce Phil Hogen, chairman of the

- 14 National Indian Gaming Commission. Sitting
- 15 next to Phil is Penny Coleman, acting director
- of our Office of General Council. Seated next
- 17 to her is Michael Gross. He is also a senior
- 18 attorney in our OGC.
- 19 Seat being next to him is Tim
- 20 Harper. He's our region director out of
- 21 Tulsa. Seated next to me is Joe Valandra.
- He's our chief of staff. Next to him is
- 23 Jeanette Ross, also a field investigator from
- Tulsa. And also John Hay, he's a senior
- attorney in our Office of General Counsel.

- 1 Seated next to me, but she stepped out for a
- 2 moment, is Natalie Hemlock. She's also a
- 3 special assistant to the Commissioner. If at
- 4 any time you feel like you want to discuss any
- 5 other matters pertaining to your tribe in
- 6 addition to gaming, feel free to do so, but
- 7 then we have to do go off the record to do it,
- 8 because I'm sure you don't want your private
- 9 tribal matters to be made public. So we will

- 10 go off the record.
- Also, for the record, if you could
- identify yourselves.
- 13 CHAIRMAN BARRETT: I'm John
- 14 Barrett. I'm tribal chairman of the Citizen
- 15 Potawatomi Nation.
- 16 MR. DEGRAFFENREID: Steve
- 17 Degraffenreid, general manager, Fire Lake
- 18 Grand Casino.
- 19 MR. GREENWALT: Jason Greenwalt,
- 20 gaming commissioner, Citizen Potawatomi
- 21 Nation.
- 22 COMMISSIONER CHONEY: Again,
- welcome. Chairman Hogen?
- 24 CHAIRMAN HOGEN: Good afternoon.
- 25 For the record, this is Commission Chuck

- 1 Choney, who is no stranger to Oklahoma or to
- 2 you. But welcome. And we really appreciate
- 3 you take being advantage of our request for
- 4 government-to-government consultation on this
- 5 serious subject.

6	On the 25th of May we published in
7	the "Federal Register" proposals to adopt
8	classification regulations and revise
9	definitions that relate to distinguishing the
10	electronic and technologic aids tribes can use
11	to play Class II gaming from those electronic
12	facsimiles of games of chance and slot
13	machines of any kind that require compacts.
14	We know Citizen Band is not a
15	stranger to this issue. We have talked before
16	about what can and can't be done, whether it's
17	the card table or whether it's a machine on
18	the floor that falls into Class II.
19	In addition to these
20	classification standards that we have proposed
21	on Friday, we will be publishing our technical
22	standards that are a companion piece to these.
23	We had drafted those, for the most part, a
24	year ago. But when we decided now is the time
25	to go forward with the proposal, we realized

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1 they got a little stale. There was some

- 2 technologic development that required they be
- 3 updated. So we made some minor changes and
- 4 they will be published on Friday.
- 5 And we have extended the comment
- 6 period for classification standards to the
- 7 30th of September. That's also the closing
- 8 date for comments on the technical standards.
- 9 And on the 19th of September we
- will be holding a public hearing in
- 11 Washington, DC focusing on this subject. We
- will have a panel of presenters from several
- different areas in addition to tribes and
- regulators, we will be hearing from vendors
- and machine manufacturers. We will probably
- also have a panel of state presenters for the
- state's point of view.
- 18 At the end of the comment period,
- we will close the door and look at all that's
- 20 been said to us it and what we have written
- and decide, should we go forward with these
- or, if so, should we make some changes. And
- 23 hopefully, complete this process by the fall.
- We have been at it for a long

25 time. I think that unless or until we draw

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- 1 that brighter line, bring some clarity, there
- 2 will continue to be problems. Once we have
- 3 clarity, I think the industry can kind of get
- 4 on with this.
- 5 Fortunately in Oklahoma there are
- 6 compacts. I know that's not the only
- 7 solution. You can't just say, "Don't worry
- 8 about Class II. You have compacts." Class II
- 9 gaming was the foundation of the gaming as we
- 10 know it now and it will always be important.
- But congress said there's going to be a
- difference, and we are just trying to clarify
- 13 that.
- So, having said that, we invite
- 15 you to share your comments and questions and
- thoughts with regard to what's been proposed.
- 17 CHAIRMAN BARRETT: Chairman Hogen,
- 18 you said congress has said there will be a
- 19 difference. How have they described those
- 20 differences?

21	CHAIRMAN HOGEN: They said the
22	tribes could use electronic technologic aids,
23	computers to play Class II games. They said
24	that if a game becomes an electronic facsimile
25	of a game of chance, it falls into Class III.
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1	What they didn't say a lot about were the
2	details that distinguish, though, is an area,
3	and some confusion has been generated and
4	that's where we are trying to bring some
5	clarity.
6	CHAIRMAN BARRETT: Well, from our
7	perspective, we're opposed to the changes,
8	even though the new facility that we're
9	developing or expanded facility that we're
10	developing and devoting our resources to is
11	entirely compact games, because of the
12	uncertainty of the issue. But our existing
13	facility that has been responsible for,
14	virtually, our economic rebirth has been based
15	on Class II machines.
16	We think, we believe that this

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- to Governor Schwarzenegger's objection to the
- 19 Class II game expansion of the maximum number
- 20 of Rancheria machines in Rancheria-owned
- 21 casinos when they reached their Class III
- 22 impact limit and Class II games is when all of
- this started to happen about Class II.
- 24 The threat of the criminalization
- of regulatory process from DOJ is the sort of

- 1 Damocles that is held over our head to some
- 2 how make this whole issue more palatable and
- 3 it isn't more palatable.
- 4 Class II gaming, for the simple
- 5 reason that the Indian Gaming Regulatory Act
- 6 specifically says that the states are not to
- 7 participate in Indian gaming, in the revenues
- 8 from Indian gaming. And it has become, I
- 9 believe, the policy of the National Indian
- 10 Gaming Commission to assist the states in
- participating in gaming revenues by this
- regulatory process that we are going through

- today, and that is unfortunate.
- Because, just like the -- just
- like the shooters in the trains that went by
- and killed all the buffalo before, if Indian
- gaming was the new buffalo, I can hear the
- shots. I can hear the shots right now with
- 19 this kind of regulatory process.
- 20 If you put a ten-second delay on
- 21 the button of an electronic aid to bingo, then
- that's the end of it. It's over for that kind
- of machine. It certainly can't compete.
- The Class III game, the compact
- 25 game, it will force all the tribes into

- 1 compacts, which is the intent, I think, of
- 2 this effort, is to force us into compacts
- 3 which provide the state access to gaming
- 4 revenue from tribes.
- 5 And I wish it were otherwise, but
- 6 we are caught in a squeeze here between
- 7 election year politics and pressure from --
- 8 political pressure to -- you know, to stem

9	this	progress	that	tribes	are	making	from
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- 10 gaming revenues.
- The sad part about it is that in
- 12 Oklahoma, you know, I have been sort of a
- voice crying in the wilderness about Class II
- games that are dominated by two or three
- vendors that have very large profit
- 16 participations. I think the tribes should
- 17 have owned these Class II games all along.
- 18 But the regulatory environment was such when
- 19 we went into electronic games that you never
- 20 knew if they were going to get seized on New
- 21 Year's Eve night by the U.S. Attorney or not.
- You never knew what the regulatory environment
- 23 was.
- We went through this, didn't we,
- 25 Tim, and we certainly with Ms. Coleman we have

- 1 danced that dance repeatedly as to what is or
- 2 what isn't an electronic game. The sad part
- 3 of this is we are all going to get forced into
- 4 giving up revenue to the state. And the next

- 5 thing that comes after that is steadily
- 6 increasing requirements from the state of how
- 7 much you pay. Because we have taken the
- 8 process out of the government-to-government
- 9 relationship, between the federal government
- and the tribes. Now, we have injected the
- state into the package.
- 12 I don't imagine I'm the first one
- 13 to say that.
- 14 CHAIRMAN HOGEN: We have heard
- some of those things, but I don't know if
- anybody said it as well as you did, Chairman.
- 17 CHAIRMAN BARRETT: I told them
- outside that I felt like a prisoner in
- 19 consultation with the warden. I wasn't all
- 20 together sure how much effect it was going to
- 21 have on the outcome.
- At least for the record, we are
- 23 opposed to it. If you have to put it into
- 24 effect, put it into effect in California,
- 25 which is where the problem is.

- 1 The issue of Class II at some
- 2 point I would think that what is, you know --
- 3 what is the point, I guess. I mean, I'm
- 4 missing the point. Are we looking for the
- 5 intent of congress here?
- 6 CHAIRMAN HOGEN: I'm looking for
- 7 the intent of congress, yes.
- 8 CHAIRMAN BARRETT: Well, we are
- 9 missing some of that other language in the
- 10 Indian Gaming Regulatory Act. We seem to be
- dwelling on the facsimile issue and we are
- missing out on the issue of whether or not
- states are allowed to participate in Indian
- 14 gaming revenues.
- 15 That ought to be the primary
- 16 concern to the Indian Gaming Regulatory Act.
- 17 That should be, in my opinion, the concerns of
- 18 the National Indian Gaming Commission, to be
- or advocate to keep the states from ever
- 20 increasing levels of participation in tribal
- 21 gaming revenues, but it's working just the
- 22 opposite. That's the sad outcome.
- I have been in office since 1971.

- 24 And coming from virtually nothing, not even a
- 25 telephone, to where we are now, I can tell you

- 1 that without gaming we wouldn't own the
- 2 largest tribally owned bank chain in the
- 3 United States. Without gaming we wouldn't
- 4 have the larges stand-alone grocery store in
- 5 Oklahoma. Without gaming we wouldn't own our
- 6 own medical facilities. Without gaming we
- 7 wouldn't be funding 1500 tribal scholarships,
- 8 college scholarships a semester. Without
- 9 gaming, we wouldn't have those things.
- 10 It has been done in an uncertain
- 11 regulatory environment this entire period.
- 12 You never knew whether you were going to get
- 13 fined. You never knew whether the game was
- 14 going to be legal or not legal. And we played
- 15 regulatory roulette for an awfully long time.
- And you are saying now that this
- set of regulations and these technical
- standards to come are the final resolution of
- 19 the regulatory roulette that we were playing.

- Not really. We just loaded all the cylinders
- in the gun. So it's not roulette anymore.
- We're going to shoot ourselves.
- 23 CHAIRMAN HOGEN: Well, I think we
- agree that it's been difficult and that tribes
- 25 like the Citizen Band have done admirably in

- 1 the face of that difficulty.
- 2 CHAIRMAN BARRETT: If I may,
- 3 Chairman, I'm sorry to interrupt you. But
- 4 seven years ago I went through an exhaustive
- 5 process to get our constitution amended to
- 6 take "Band" out of our name, because it has
- 7 been the Citizen Potawatomi Nation now. This
- 8 is our eighth year that we were able to
- 9 distinguish ourselves from being a subset of a
- tribe as a band. We are actually a federally
- 11 recognized tribe on our own.
- 12 CHAIRMAN HOGEN: Thank you for
- that clarification. I will try to remember
- 14 that.
- But you folks have done remarkably

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- when IGRA created the National Indian Gaming
- 18 Commission and mandated that it promulgate
- 19 some federal standards, that an area that
- seems obvious to cry out for some of those
- 21 standards is clarifying distinction between
- 22 compacted and uncompacted gaming equipment.
- And I don't know for sure that
- your road would have been an easier one, had
- 25 that clarification been made ten years ago as

- 1 opposed to being in a state of flux, but it
- 2 might have been. I think in the future
- 3 tribes, vendors will be better served if there
- 4 is clarity here.
- 5 It will not be useful if we come
- 6 up with a set of standards that stymies
- 7 creativity and doesn't permit innovation. I
- 8 don't think the standards that we are
- 9 proposing do that.
- The court cases that have helped
- 11 form what the law is right now focus primarily

- on the Mega Mania machine. And that was a
- clunky bingo terminal that had four bingo
- 14 cards on it. You couldn't play it until
- twelve people were there ready to play it.
- 16 And once you did play it, it took about a
- 17 minute to play. Technology has come leaps and
- 18 bounds since that time.
- The regulations that we have
- 20 proposed would permit as few as two players to
- 21 play, and they could play in as quickly as ten
- seconds. But that's a long way down that
- road. And we think that's close to the
- shortest period of time you can have to permit
- some meaningful player participation.

- 1 We think that is what
- 2 distinguishes a game that's automated and a
- 3 facsimile from a game that's permissible as an
- 4 aid. We are still looking at what are the
- 5 right time frames or how specific should be
- 6 with time frames.
- 7 But we think that's what the

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- 9 criteria for bingo and said you can do that
- 10 without a compact. But if it becomes, you
- 11 know, facsimile, it's no longer in that
- 12 category.
- We don't want to shoot the new
- buffalo. We want to foster it, if we can. If
- we just are asleep at the switch and let this
- thing get out of control, and I think, you
- 17 know, if there isn't now, there certainly was
- a time when it was out of control.
- 19 And I wouldn't have pointed to
- 20 California as the place where, you know, there
- 21 was the greatest concern. I would have
- pointed to Oklahoma where we closed
- 23 facilities. We fined tribes millions of
- 24 dollars for playing uncompacted games.
- 25 And in terms of election year

- 1 politics influencing any of this, I'm not
- 2 smart enough to have orchestrated a time frame
- 3 the way it is. I hoped we would be done with

- 4 this last summer, but we hit a bump in the
- 5 road with the Justice Department looking over
- 6 our shoulder and said this may not comport
- 7 with the Johnson Act; not because they thought
- 8 we were too conservative, but because we were
- 9 too liberal.
- And so we're trying to fulfill our
- 11 mandate, our marching orders under the Indian
- 12 Gaming Regulatory Act. Hopefully with the
- benefit, hopefully, eventually, with the
- support of the tribes. But to bring some
- badly needed clarity to this area.
- We know that congress said states
- can't tax tribes. And I don't think anybody
- in there wildest imagination thought there
- 19 would eventually be these compacts that
- 20 provide revenue sharing that fund huge
- 21 portions of states' budgets as they do in some
- 22 places. That, perhaps, is something that
- ought to be addressed. But if it's going to
- be addressed, congress is the one that needs
- 25 to address that.

1	We, unfortunately, have to take
2	the act as it was written, as we read it. And
3	it says there is a distinction between these
4	two classes. And part of our job is to help
5	identify what that distinction is. We're
6	trying to get to the right place.
7	CHAIRMAN BARRETT: Well, we've
8	been running a bingo game since 1984
9	ourselves. We had some organized crime
10	figures that ran them from a couple of years
11	before we were able to get them out of there,
12	and we had a three-year fight to get that
13	group of thugs out of our business. And we
14	took it over at considerable personal risk
15	from these people, and we didn't have any
16	support at that point from the federal
17	government.
18	But we have been, since that time,
19	in the entertainment business. That's what
20	casinos have to start realizing. I think all
21	of them do. But I think the National Gaming
22	Commission needs to recognize that we are in

- 23 the entertainment business and it's a very
- 24 competitive entertainment business.
- We have to compete against

- 1 internet gaming. Within the next 24 months
- 2 you will be able to play an electronic slot
- 3 machine with a channel selector on your
- 4 television when the cable can run electronic
- 5 gaming from the internet. That's what we have
- 6 to compete against.
- We have run a bingo game for 25
- 8 years. And if I had a bingo caller that
- 9 hesitated ten seconds between calling numbers,
- 10 I would have an empty hall. No bingo caller
- waits ten seconds between numbers.
- 12 That's not -- when you call a
- bingo game, I mean a regular sit-down, bubble
- machine, dobber on the paper, it's not ten
- seconds between calls. But the ten seconds is
- 16 to make the game not entertainment. I mean,
- that's what the standard will accomplish, if
- that's what your intent is, is to make it not

19	an entertaining event that people won't do.
20	CHAIRMAN HOGEN: I think there
21	would be two seconds that would separate the
22	calls of the numbers. The ten seconds relates
23	to the play of the game. I don't know how
24	many games your bingo caller could call in ten
25	seconds, but I doubt he could call very many.
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1	CHAIRMAN BARRETT: Of course, we
2	have had instant bingo. We have had You
3	Pick'em. We have had those games since bingo
4	started. We have had pull-tabs. We have had
5	bingo games that occur more quickly than ten
6	seconds. But it's all a function of what is
7	gaming entertainment.
8	And Oklahoma is particularly
9	vulnerable to this change, because we have had
10	an uncertain regulatory environment. We have
11	been zeroed in on for, I think, some
12	regulatory attention. And as a result of that
13	we have these large player participations on a

number of tribes. And, admittedly, our tribe

- 15 does not.
- But the large player participation
- 17 has held back the development. We are the
- third largest gaming state in the United
- 19 States. 31,000 slot machines operating of
- some kind, or bingo facsimiles, or whatever
- 21 you want to call them, there's 31,000 machines
- 22 operating in the state.
- But what we haven't had the
- opportunity to do, what we are -- our industry
- 25 has not matured to the point where there is a

- 1 commensurate development of restaurants,
- 2 hotels, golf courses, resort facilities,
- 3 service facilities, support industries, all of
- 4 the things that should come of a gaming
- 5 entertainment industry, we have not developed
- 6 in this state, because we have been constantly
- 7 behind the curve on what is or isn't legal.
- 8 Don't buy that machine, because it
- 9 could get confiscated. Don't go any further
- than that. Let these guys haul 30 percent or

11	40 percent out of the state. Don't spend a
12	lot of money on the facility, because you
13	never know what's going to happen tomorrow.
14	And in this constant state of flux
15	we, you know, we are finally to the point in
16	Oklahoma where we're going to end up where it
17	becomes something other than gambling. It
18	becomes a source of jobs and industry over the
19	long haul that is a competitive entertainment
20	venue. We have still have three planes a day
21	that leave Will Rogers Airport in Oklahoma
22	City for Las Vegas. We still have four buses
23	is day that load and leave and goes to Tunica,
24	Mississippi. That tells you something.
25	That tells you something. That's

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- 1 because we still don't have a competitive
- 2 gaming environment. And what you are doing
- 3 here just makes us get one step further back
- 4 in whether or not we have a competitive gaming
- 5 entertainment offering for the people. We
- 6 have to compete against these other gaming

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- 9 stage of our -- of our industry is going to be
- 10 a crippling blow. Because once you give it to
- 11 the state, once you make it where the game is
- 12 not at all competitive -- we don't have any
- leverage against these Class III guys. We
- don't have any leverage against the state.
- 15 The state can tomorrow raise that
- participation to 18 percent, 20 percent, 50
- 17 percent, at will.
- The sad part of it is that the
- state has -- and the Indian Regulatory
- 20 Commission has also, National Indian Gaming
- 21 Regulatory Commission has also not been
- vigilant in keeping states from extrapolating
- 23 their regulatory authorities beyond gaming
- into environment, into employment, into
- 25 utilities. In virtually every aspect of

- 1 tribal sovereignty, we have opened the door.
- 2 It's not just the camel's nose under the tent.

- 3 We have open the door.
- 4 And the National Gaming
- 5 Commission -- at some point, in the Indian
- 6 Gaming Regulatory Act, we have to have some
- 7 protections from that. Whenever you sign a
- 8 company -- the Indian Gaming Regulatory Act
- 9 said that states were supposed to negotiate
- with each tribe. And how do you think that
- 11 went in Oklahoma? I mean, you know good and
- well.
- 13 CHAIRMAN HOGEN: Take-it-or-
- 14 leave-it deal.
- 15 CHAIRMAN BARRETT: The Oklahoma
- 16 Legislature passed a take-it-or-leave-it
- 17 compact and said, "Here it is." There was no
- 18 negotiation. Why did the National Indian
- 19 Gaming Commission at that juncture not
- 20 intercede?
- 21 CHAIRMAN HOGEN: Well, with
- respect to the compacting process, it's not
- 23 NIGC that plays that role; rather, it's the
- 24 Secretary of Interior that has to approve or
- 25 disapprove or let go into effect by operation

1	of law the compact.
2	So, from time to time the
3	Department of the Interior will seek our
4	advice on subjects, but usually compacts is
5	not one of them.
6	CHAIRMAN BARRETT: So there has
7	been no interaction on state compacts and the
8	way they are designed with the National Indian
9	Gaming Commission.
10	CHAIRMAN HOGEN: Well, the
11	secretary has a short period of time is it
12	60 days?
13	MS. COLEMAN: 45.
14	MR. GROSS: 45.
15	CHAIRMAN HOGEN: 45 days to
16	look at those. If there is a question, you
17	know and unique to the mechanics of gaming.
18	we probably have more experience than they do
19	I think we have picked up the phone and they
20	have asked us to meet with them. But in terms
21	of the interaction with the state, things like

- revenue sharing, that's not been something
- that our advice has been sought on.
- 24 CHAIRMAN BARRETT: You don't think
- 25 that the pronouncements of the National Indian

- 1 Gaming Commission, yours in particular, had
- 2 any impact on the pressure of the tribes in
- 3 Oklahoma to sign compacts?
- 4 CHAIRMAN HOGEN: Well, when I came
- 5 on the job in December of 2002, I thought it
- 6 was a mess in Oklahoma. As we had seen these
- 7 instances where facilities had been closed and
- 8 fines had been assessed. Because of the
- 9 competitive situation here, you have got
- 10 tribes almost across the street from one
- another competing for the same market. There
- was a real need, I felt, for bringing clarity
- to what you could and couldn't do.
- 14 And so, you know, we sought out --
- 15 we sought to solve that problem by coming up
- with regulations rather than stand back and
- watch the Justice Department go after tribes

- 18 criminally or close facilities.
- We said there's a new Sheriff in
- 20 town, and we worked with the tribes and we
- 21 went to the state legislature and said, "Look,
- 22 this is what we think the rules are and this
- is what is and isn't Class II gaming." I
- 24 thought we were doing a service to tribes in
- 25 trying to bring that clarity there.

- 1 While we were thanked for our
- 2 service by the legislature for coming out
- 3 there, nobody said, "Boy, you said just
- 4 exactly what we wanted to hear." You know, I
- 5 think we tried to tell it like it was. And I
- 6 think that was part of the impetus to the
- 7 eventual enactment of legislation that
- 8 permitted Class III compacting in Oklahoma.
- 9 Now, certainly, not all tribes
- were non-players in that process. There were
- tribes that were very much proponents of what
- became enacted. And I'm not saying that's
- 13 good, that's representative of all tribal

- points of view. But we can't say that it
- occurred in the absence of any tribal input.
- 16 There was a lot of that.
- 17 COMMISSIONER CHONEY: Being a
- 18 native of Oklahoma, I, for one, was surprised
- 19 that the tribes signed those compacts. I
- always suspected that the Five Eastern Tribes,
- 21 the Five Nations would sign, which they did.
- I was really, really surprised when the
- 23 western Oklahoma tribes sign those compacts.
- 24 CHAIRMAN BARRETT: We had no
- 25 choice.

- 1 COMMISSIONER CHONEY: Well, they
- 2 had plenty of choices. Why they elected --
- 3 CHAIRMAN BARRETT: Wait. You
- 4 forget what the pronouncements were from
- 5 Strogen (ph.). We were faced with the fact
- 6 that if we didn't have a Class III compact in
- 7 effect, we would shut our facilities down at
- 8 the impending change of Class II declarations.
- 9 We were, again, back like we were

10	in the eighties.	41 4	:41-	41 : 1	41 4
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- the machines we had were going to be declared
- 12 illegal. And I'm sure we debated this with
- 13 Ms. Coleman.
- I mean, there was not just an
- implied threat. It was a right out front
- threat that if we didn't sign up, we were
- 17 going to be put out of business, or worse,
- prosecuted. I mean, the circulation of the
- 19 DOJ's criminalization of violations of Class
- 20 II gaming, you think that didn't get some
- 21 tribal leaders' attention. That's the stick
- that's being holding over our head now.
- Yeah, I don't want to sign a
- 24 compact, but what choice did we have? And the
- 25 compact was written in consultation with four

- 1 tribes by an attorney hired by someone whose
- 2 intent was to mitigate a fine for the National
- 3 Indian Gaming Commission, Absentee Shawnees.
- 4 And they got their fine reduced by
- 5 several million dollars because the compact

- 6 got drafted the way William Norman and Kirk
- 7 Kickingbird wrote it. You know that and I
- 8 know that. And that's how that compact ended
- 9 up being worded the way it was. It was
- written, paid for by Multimedia and VGT,
- straight out front, because they perpetuated
- 12 those profit participation games that they had
- in that compact.
- So we don't want to skate around
- the whole deal. That's the way it happened.
- 16 You know that and I know that. The only
- 17 reason we ended up signing the compacts is
- because we didn't have any choice, because we
- 19 had the National Indian Gaming Commission
- saying that, "Here it comes." We're going to
- 21 get shut down. I wouldn't have signed it in a
- 22 hundred years. And you heard what I had to
- 23 say. You all were there. I'm just -- not
- just once. I have said it many times, that
- 25 the idea that somehow ten seconds stops it

- 2 it's just a bad slot machine. Not that it's
- 3 not a slot machine.
- 4 Who takes ten seconds to play it?
- 5 It's a bad slot machine. It's still a slot
- 6 machine. The point is it's the entertainment
- 7 business. People play slot machines for phone
- 8 cards at convenience stores in Oklahoma. I
- 9 mean, they are everywhere. Chuck E. Cheese
- 10 has them. Right? So now all of a sudden ten
- seconds is the standard between what is or
- isn't a bingo game. That's just -- it's -- no
- one sees the absurdity of this exercise?
- 14 CHAIRMAN HOGEN: Well, I identify
- with some of those concerns. But it's not the
- time. It's the participation. And if you're
- 17 going to have participation, it has got to be
- meaningful. There has got to be an interval
- 19 to permit that. But taking our best shot at
- it, that's what we arrived at. Maybe we need
- 21 to tweak that more than we have.
- 22 CHAIRMAN BARRETT: Thank you for
- 23 your opportunity to speak. I apologize for
- taking too much time.

CHAIRMAN HOGEN: Not at all. We

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1	much appreciate your thoughtful comments, and
2	we will seriously consider them as we try to
3	do the right thing. Thank you.
4	(Proceedings concluded.)
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1	CERTIFICATE
2	
3	
4	STATE OF OKLAHOMA)
5) SS: COUNTY OF OKLAHOMA)
6	I, Trena K. Bloye, Certified Shorthand
7	Reporter for the State of Oklahoma, certify that the
8	foregoing transcript of proceedings taken by me in
9	stenotype and thereafter transcribed is a true and
10	correct transcript of the proceedings; that they
11	were taken on August 8, 2006, at the Cox Convention
12	Center, Oklahoma City, State of Oklahoma; that I am
13	not an attorney for nor a relative of any said
14	parties, or otherwise interested in the event of
15	said action.
16	IN WITNESS WHEREOF, I have hereunto set my

17	hand and seal of office on this the 11th day of
18	August, 2006.
19	
20	
21	Trena K. Bloye
22	Certified Shorthand Reporter for the State of Oklahoma
23	for the state of Oktanoma
24	
25	